

# REPORT OF THE STATEWIDE SINGLE AUDIT OF THE COMMONWEALTH OF KENTUCKY

For the Year Ended June 30, 1998

# EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS WWW.STATE.KY.US/AGENCIES/APA

144 CAPITOL ANNEX FRANKFORT, KY 40601 TELE. (502) 564-5841 FAX (502) 564-2912

INTRODUCTION	Page
Introduction	9
Report Package	9
Audit Approach	9
List of Abbreviations/Acronyms Used in This Report	12
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	
Schedule of Expenditures of Federal Awards – By Federal Grantor:	
U.S. Department of Agriculture	16
U.S. Department of Commerce	18
U.S. Department of Defense	18
U.S. Department of Housing and Urban Development	19
U.S. Department of the Interior	20
U.S. Department of Justice	20
U.S. Department of Labor	22
U.S. Department of Transportation	23
U.S. Appalachian Regional Commission	24
U.S. Equal Employment Opportunity Commission	25
U.S. General Services Administration	25
U.S. National Foundation on the Arts and the Humanities	26
U.S. National Science Foundation	26
U.S. Small Business Administration	27
U.S. Tennessee Valley Authority	27
U.S. Environmental Protection Agency	27
U.S. Department of Energy	29
U.S. Federal Emergency Management Agency	30
U.S. Department of Education	31
U.S. National Archives and Records Administration	35
U.S. Department of Health and Human Services	35
U.S. Corporation for National and Community Service	40
U.S. Social Security Administration	41
U.S. Army Corps of Engineers	41
U.S. State Department	41
U.S. Department of Veterans Affairs	41
U.S. National Occupational Information Coordinating Committee	42
Other Federal Assistance	42

# CONTENTS (Continued)

	<u>Page</u>
Schedule of Expenditures of Federal Awards – By State Agency:	
Administrative Office of the Courts	43
Department of Agriculture	43
Kentucky Arts Council	44
Office of Attorney General	45
Kentucky Center for the Arts	46
Commission for Children With Special Health Care Needs	47
Commonwealth Small Business Development Corporation	47
Department of Community Development	47
Department of Corrections	48
Crime Victims Compensation Board	49
Department of Education	49
Kentucky Educational Television Authority	52
Kentucky Educational Television Foundation	53
Cabinet for Families and Children	53
Finance and Administration Cabinet	56
Department of Fish and Wildlife Resources	57
Cabinet for Health Services	57
Kentucky Heritage Council	61
Kentucky Higher Education Assistance Authority	61
Kentucky Higher Education Student Loan Corporation	62
Kentucky Historical Society	62
Department of Housing, Buildings, and Construction	63
Kentucky Housing Corporation	63
Kentucky Commission on Human Rights	64
Kentucky Infrastructure Authority	65
Justice Cabinet - Division of Grants Management	65
Labor Cabinet	66
Department for Libraries and Archives	66
Department for Local Government	67
Department of Military Affairs	68
Department of Mines and Minerals	69
Natural Resources and Environmental Protection Cabinet	70
Council on Postsecondary Education	72
Department of Public Advocacy	73
Public Service Commission	74
Department of State Police	74
Tourism Development Cabinet	75
Transportation Cabinet	76
Department of Travel	77
Unified Prosecutorial System	77
Commission on Women	78
Workforce Development Cabinet	78

## $\frac{\text{CONTENTS}}{(\text{Continued})}$

	<u>Page</u>
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)	
Notes To The Schedule Of Expenditures Of Federal Awards	81
REPORTS ON COMPLIANCE AND INTERNAL CONTROL	
Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of the General-Purpose Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	103
Report on Compliance With Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance With OMB Circular A-133 and on Schedules of Expenditures of Federal Awards	105
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	
Section 1 - Summary of Auditor's Results	109
Section 2 - Financial Statement Findings and Questioned Costs	
Reportable Conditions Relating to Internal Controls and/or Compliance:	
<u>FINDING 98-CHS/CDP-1</u> : Custom Data Processing, Inc., Should Improve Logical Access Security Procedures For The Cabinet For Health Services System Applications	
FINDING 98-C & I-2: Department of Treasury and Finance Administration Cabinet Should Enhance Reconciliation Procedures	
FINDING 98-C & I-3: Office Of Financial Management And Economic Analysis Should Ensure The Investment System Is Year 2000 Compliant	
FINDING 98-FAC-4: Finance And Administration Cabinet Should Prevent Inappropriate Disbursement Of Funds And Duplicate Payments By Maintaining Adequate Documentation To Support Transactions And Strengthening Pre-audit Reviews	
<u>FINDING 98-KSFB-5</u> : General Ledger Accounts Should Be Analyzed And Reconciled To Underlying Supporting Records On A Timely Basis	
<u>FINDING 97-PERS-6</u> : The Personnel Cabinet Should Implement Adequate Logical Access Security For The Unified Personnel And Payroll System	

(Continued)

**Page** 

#### Section 2 - Financial Statement Findings and Questioned Costs (Continued)

### <u>Reportable Conditions Relating to Internal Controls and/or Compliance (Continued):</u>

<u>FINDING 98-WFDC-7</u>: The Cabinet For Workforce Development Should Improve Logical Access Security Procedures For The Unemployment Insurance Systems

#### Material Weaknesses Relating to Internal Controls and/or Compliance:

<u>FINDING 98-CHS/CDP-8</u>: Custom Data Processing, Inc Should Update All Systems To Be Year 2000 Compliant

<u>FINDING 98-DIS-9</u>: The Department Of Information Systems (DIS) Should Continue Efforts With The Agencies To Ensure All Vendor And DIS Provided Applications And Systems Are Compliant With The Year 2000

<u>FINDING 98-PERS-10</u>: The Personnel Cabinet Should Ensure Conversion Of All Critical Systems To Be Year 2000 Compliant

#### Section 3 - Federal Award Findings and Questioned Costs

#### Reportable Conditions Relating to Internal Controls and/or Compliance:

<u>FINDING 98-CFC-11</u>: The Cabinet For Families And Children Should Increase Efforts To Discover And Recover Overpayments And Duplicate Payments Made To Child Care Providers Through The Child Care And Development Fund

<u>FINDING 98-CFC-12</u>: The Cabinet For Families And Children Should Submit Federal Reports In A Timely Manner

<u>FINDING 98-CFC-13</u>: The Cabinet For Families And Children Should Improve Efforts To Enforce The Polices In Relation To The State Administrative Matching Grants For The Food Stamps Program

<u>FINDING 98-CFC-14</u>: The Cabinet For Families And Children Should Improve Efforts To Document Procedures For Low Income Home Energy Assistance Branch

(Continued)

**Page** 

#### Section 3 - Federal Award Findings and Questioned Costs (Continued)

### <u>Reportable Conditions Relating to Internal Controls and/or Compliance (Continued):</u>

<u>FINDING 98-CFC-15</u>: The Cabinet For Families And Children Should Develop And Enforce Strict Sanctions In Relation To The Social Services Block Grant

<u>FINDING 98-CFC-16</u>: The Cabinet For Families And Children Should Integrate Systems To Improve The Claims Process For The TANF Program

<u>FINDING 98-CFC-17</u>: The Cabinet For Families And Children Should Develop A System To Track TANF Recipients Who Refuse To Cooperate In Establishing Paternity

<u>FINDING 98-CFC-18</u>: The Cabinet For Families And Children Should Monitor Day Care Centers That Receive Grant Monies Through The Child Care And Development Fund

<u>FINDING 98-CFC-19</u>: The Cabinet For Families And Children Should Maintain All Billing And Eligibility Documentation To Support Payments To Families Receiving Assistance From The Child Care And Development Fund

<u>FINDING 98-CFC-20</u>: The Cabinet For Families And Children Should Maintain Adequate Records To Ensure Compliance With Health And Safety Requirements

<u>FINDING 98-CFC-21</u>: The Cabinet For Families And Children Should Ensure That Complete Records Are Maintained For TANF Recipients

<u>FINDING 98-CFC-22</u>: The Cabinet For Families And Children Should Maintain Records To Support Payments to Participants In The Kentucky Works Program

<u>FINDING 98-CFC-23</u>: The Department For Social Insurance Should Implement Procedures To Ensure Adequate Supporting Documentation Is Maintained

(Continued)

**Page** 

#### Section 3 - Federal Award Findings and Questioned Costs (Continued)

### <u>Reportable Conditions Relating to Internal Controls and/or Compliance</u> (Continued):

<u>FINDING 98-CFC-24</u>: The Cabinet For Families And Children Should Implement Adequate Procedures To Ensure The Accuracy And Completeness Of KCCMS Generated Interface Files And Check Tape

<u>FINDING 98-CFC-25</u>: The Division Of Child Care Should Continue To Monitor, Upgrade, And Test All Systems To Ensure Accurate Processing In The Year 2000

<u>FINDING 98-CFC-26</u>: The Division Of Child Care Should Consistently Follow Logical Security Procedures For The Kentucky Child Care Management System

<u>FINDING 98-CFC-27</u>: The Division Of Child Care Should Complete The Development Of A Formal Disaster Recovery Plan

<u>FINDING 98-CHS-28</u>: Subrecipient Monitoring Procedures At The Division Of State And Local Health Departments Should Be Improved

<u>FINDING 98-CHS-29</u>: The Department Of Public Health Should Develop Written Policies and Procedures For Significant Areas Of the Immunization Program

<u>FINDING 98-KHESLC-30</u>: Loans Submitted On ED Form 799 Should Be Properly Categorized

<u>FINDING 98-MA-31</u>: The Department Of Military Affairs Should Strengthen Procedures For Monitoring Subrecipients

<u>FINDING 98-NREPC-32</u>: The Natural Resources And Environmental Protection Cabinet Should Improve Controls Over Preparation Of The Schedule Of Expenditures Of Federal Awards

<u>FINDING 98-TC-33</u>: The Transportation Cabinet Should Reimburse The Federal Government For Relocation Assistance Payments That Were Incorrectly Billed

(Continued)

**Page** 

#### Section 3 - Federal Award Findings and Questioned Costs (Continued)

#### Material Weaknesses Relating To Internal Controls and/or Compliance:

<u>FINDING 98-CFC-34</u>: The Cabinet For Families And Children Should Monitor Payment Requests Submitted By Sub-Recipients To Ensure That Grant Monies Are Spent In Accordance With Contract Provisions

<u>FINDING 98-CFC-35</u>: The Cabinet For Families And Children Should Adhere To Established System Development Life Cycle Controls For Development And Implementation Of New Systems

<u>FINDING 98-CFC-36</u>: The Cabinet For Families And Children Should Improve Accuracy In Billing And Eligibility Determination Functions For The Child Care And Development Fund

<u>FINDING 98-CHS-37</u>: The Department Of Public Health Should Strengthen Controls Over the Vaccine Inventory System

#### **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

#### **APPENDIX**

List of Agencies Audited as Part of the Statewide Single Audit of the Commonwealth of Kentucky for the Year Ended June 30, 1998

INTRODUCTION

#### COMMONWEALTH OF KENTUCKY INTRODUCTION FOR THE YEAR ENDED JUNE 30, 1998

#### **Introduction**

The Auditor of Public Accounts, acting as principal auditor in conjunction with various certified public accounting firms, annually performs a statewide single audit of the Commonwealth of Kentucky. This audit allows the Commonwealth to comply with Federal audit requirements as set forth in the Single Audit Act of 1984, as amended by Public Law 104-156, and the regulations contained in the U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Public Law 104-156, referred to as the Single Audit Act Amendments of 1996, is effective for fiscal years beginning after June 30, 1996.

#### Report Package

Per Section 320 (c) of OMB Circular A-133, the reporting package shall include the Financial Statements and Schedule of Expenditures of Federal Awards, Summary Schedule of Prior Audit Findings, Auditor's Reports, and Corrective Action Plan. For the year ended June 30, 1998, the Single Audit Report is presented in two volumes. The Comprehensive Annual Financial Report (CAFR), which contains the general-purpose financial statements and the auditor's report thereon, dated January 30, 1999, has been issued under separate cover.

The Single Audit Report, the second volume, contains the auditor's reports on compliance and internal control over financial reporting, on compliance and internal control over compliance with requirements applicable to major Federal programs, and on the Schedule of Expenditures of Federal Awards. The Single Audit Report also contains the Schedule of Expenditures of Federal Awards, Schedule of Findings and Questioned Costs (including Summary of Auditor's Results, Financial Statement Findings and Questioned Costs, and Federal Award Findings and Questioned Costs), and the Summary Schedule of Prior Audit Findings. The corrective action plans for the current year findings are reported in the Schedule of Findings and Questioned Costs.

#### Audit Approach

Our audit was conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Single Audit Act Amendments of 1996, and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. The scope of the statewide single audit for the year ended June 30, 1998, included:

• An audit of the general-purpose financial statements and required supplementary schedules in accordance with generally accepted government auditing standards;

#### Audit Approach (Continued)

- An audit of supplementary Schedule of Expenditures of Federal Awards (excluding state universities, as discussed below) in accordance with generally accepted government auditing standards;
- An audit of the internal control applicable to the Commonwealth's organizational
  units and administrative bodies, to the extent necessary to consider and test the
  internal accounting and administrative control systems as required by generally
  accepted government auditing standards, the Single Audit Act Amendments of
  1996, and the provisions of OMB Circular A-133; and
- A selection and testing of transactions and records relating to each major Federal
  financial assistance program to obtain reasonable assurance that the
  Commonwealth administers its major Federal financial assistance programs in
  compliance with laws and regulations for which noncompliance could have a
  material effect on the allowability of program expenditures or on the
  Commonwealth's general-purpose financial statements.

The Auditor of Public Account's office conducted the audit of the internal control focusing on the following objectives:

- Considering the internal control in order to determine auditing procedures on the General-Purpose Financial Statements of the Commonwealth.
- Determining if the Commonwealth has an internal control to provide reasonable assurance that it is managing the Federal assistance programs in compliance with applicable laws and regulations.

The Statement of Position 98-3, Audits of States, Local Governments, and Not-For-Profit Organizations Receiving Federal Awards, OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and the Single Audit Act Amendments of 1996, permit the single audit to cover the entire operations of the entity or include a series of audits covering departments, agencies, or other organizational units expending Federal awards. The Commonwealth has elected to exclude state universities from the statewide single audit, except as part of the audit of the general-purpose financial statements. Thus, state universities are not included in the accompanying Schedule of Expenditures of Federal Awards and reports on internal control and compliance. It should be noted, however, that state universities are still required to have audits made in accordance with the provisions of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.

#### **Audit Approach (Continued)**

Since not all state agencies use the Federal Grant Accounting Subsystem of the Statewide Accounting and Reporting System (STARS), the Auditor of Public Accounts requested all state agencies (excluding state universities) to prepare worksheets of Federal financial assistance, both cash and noncash. The source of these worksheets included STARS, agency accounting systems, agency manual records, etc. The agencies were also asked to reconcile the worksheets to STARS and to Federal grantor reports. These worksheets were compiled into the accompanying Schedule of Expenditures of Federal Awards.

If additional copies of the Single Statewide Audit of Kentucky are required, please contact Mona Logsdon, Open Records Administrator, with the Auditor of Public Accounts Office at (502) 564-5841. If copies of the CAFR for the fiscal year ended June 30, 1998 are required, please contact John P. McCarty, Finance and Administration Cabinet Secretary, at (502) 564-4240.

#### List of Abbreviations/Acronyms Used In This Report

ACYF PA Administration for Children, Youth and Families – Policy

Announcement

ADD Area Development District

AIDS Acquired Immunodeficiency Virus Syndrome

AMLR Abandoned Mine Land Reclamation

APA Auditor of Public Accounts
Board Kentucky State Fair Board
C & I Cash and Investment Function
CAA Community Action Agencies

CAFR Comprehensive Annual Financial Report

CAP-SSSE Community Assistance Program – State Support Services

Element

CAMRA Complete Asset Management, Reporting, and Accounting

System

CBW Children's Benefit Workers

CCDBG Child Care and Development Block Grant

CCDF Child Care and Development Fund CDP Custom Data Processing, Inc CFC Cabinet for Families and Children

CFDA Catalogue of Federal Domestic Assistance

CFR Code of Federal Regulations
CHS Cabinet for Health Services
CIO Chief Information Officer
Commonwealth Commonwealth of Kentucky

DCBS Department for Community Based Services

DCC
Division of Child Care
DCS
Division of Child Support
DDS
Disability Determination System
DIS
Department of Information Systems
DFM
Division of Financial Management
DJJ
Department of Juvenile Justice

DFM Division of Financial Manageme
DJJ Department of Juvenile Justice
DSI Department of Social Insurance
DSS Department for Social Services

DVOP Disabled Veterans' Outreach Program

EAV Enrollment Verification Forms
FAC Finance and Administration Cabinet
FEMA Federal Emergency Management Agency

FHA/VA United States Farmers' Home Administration/Veterans'

Administration

#### List of Abbreviations/Acronyms Used In This Report (Continued)

FNS-250 Food Coupon Accountability Report

FY Fiscal Year

GAR Governor's Authorized Representative

HHS Health and Human Services
HIV Human Immunodeficiency Virus
HUD Housing and Urban Development

IFLOWS Integrated Flood Observing and Warning System JOBS Job Opportunities and Basic Skills Training

JTPA Job Training Partnership Act

KACA Kentucky Association of Community Action Agencies
KAMES Kentucky Automated Management and Eligibility System

KAPS Kentucky Automated Purchasing System
KAR Kentucky Administrative Regulations
KCCMS Kentucky Child Care Management System

KCL Kentucky Claims Inactive

KHESLC Kentucky Higher Education Student Loan Corporation

KRC Kentucky Revenue Cabinet KRS Kentucky Revised Statute

KHPA Kentucky Health Purchasing Alliance

KSFB Kentucky State Fair Board

LAN Local Area Network

LIHEAP Low Income Home Energy Assistance

MA Military Affairs

MARS Management Administrative Reporting System

MAP Medical Assistance Program
NA Not Applicable or Not Available

NCHIP National Criminal History Improvement Program

NREPC Natural Resources and Environmental Protection Cabinet

OIG Office of Inspector General

OMB United States Office of Management and Budget

OTC Office of Technical Services

PA Public Assistance

PATH Projects for Assistance in Transition from Homelessness

PCIE President's Council on Integrity and Efficiency

PERS Personnel Cabinet
Personnel Personnel Cabinet

PST Office Of The Petroleum Storage Tank Environmental

Assurance Fund

PwC PricewaterhouseCoopers

#### <u>List of Abbreviations/Acronyms Used In This Report (Continued)</u>

REV Revenue Cabinet

RMDS Report Management Distribution System

SARA Superfund Amendment and Reauthorization Act

SBA U.S. Small Business Administration

SEFA Schedule of Expenditures of Federal Awards

SFAG State Family Assistance Grant

SFY State Fiscal Year

SSBG Social Services Block Grant

SSWAK Single Statewide Audit of Kentucky

STARS Statewide Accounting and Reporting System

SVES State Verification Eligibility System

TANF Temporary Assistance For Needy Families

TC Transportation Cabinet
TSO Time Sharing Option

TVA Tennessee Valley Authority
TWIST The Workers Information System
UIA/UIB Unemployment Insurance Systems
UPPS Unified Personnel and Payroll System

U.S. United States

USC United States Code

USDA United States Department of Agriculture VACMAN Vaccine Software Management System

VFC Vaccine for Children Program WFDC Workforce Development Cabinet

WIC Women, Infants, and Children Program

Y2K Year 2000

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS